



**WASHINGTON TOWNSHIP  
LUCAS COUNTY**

**REGULAR AUDIT**

**FOR THE YEARS ENDED DECEMBER 31, 2024-2023**



**WASHINGTON TOWNSHIP  
LUCAS COUNTY  
DECEMBER 31, 2024 AND 2023**

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## INDEPENDENT AUDITOR'S REPORT

Washington Township  
Lucas County  
2469 Shoreland Avenue  
Toledo, Ohio 43611

To the Board of Trustees:

### Report on the Audit of the Financial Statements

#### ***Unmodified and Adverse Opinions***

We have audited the financial statements of Washington Township, Lucas County, Ohio (the Township), which comprises the cash balances, receipts and disbursements for each governmental fund type and the fiduciary fund type combined total as of and for the years ended December 31, 2024 and 2023, and the related notes to the financial statements.

#### ***Unmodified Opinion on Regulatory Basis of Accounting***

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements for each governmental fund type and the fiduciary fund type combined total as of and for the years ended December 31, 2024 and 2023, and the related notes to the financial statements, in accordance with the financial reporting provisions which Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit, described in Note 2.

#### ***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* section of our report, the accompanying financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township, as of December 31, 2024 and 2023, or the changes in financial position thereof for the year then ended.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Township, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles***

As described in Note 2 of the financial statements, the financial statements are prepared by the Township on the basis of the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 2 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Township's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Township's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 10, 2025, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Township's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

December 10, 2025

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**Washington Township**  
*Lucas County, Ohio*  
**Combined Statement of Receipts, Disbursements**  
*and Changes in Fund Balances (Regulatory Cash Basis)*  
*All Governmental Fund Types*  
*For the Year Ended December 31, 2024*

	General	Special Revenue	Capital Projects	Combined Total
<b>Cash Receipts</b>				
Property and Other Local Taxes	\$91,321	\$828,063		\$919,384
Charges for Services	6	90,600		90,606
Licenses, Permits and Fees	25,203	1,168		26,371
Fines, Forfeitures and Settlements		214,861		214,861
Intergovernmental	59,348	350,528	\$253,325	663,201
Special Assessments	3,576	19,506		23,082
Earnings on Investments	65,506	13,913		79,419
Miscellaneous	33,248	180,214		213,462
<i>Total Cash Receipts</i>	<u>278,208</u>	<u>1,698,853</u>	<u>253,325</u>	<u>2,230,386</u>
<b>Cash Disbursements</b>				
Current:				
General Government	331,987	11,758		343,745
Public Safety	511	1,159,219		1,159,730
Public Works		411,281	253,325	664,606
Conservation-Recreation		63,383		63,383
Capital Outlay	17,394	23,260	52,706	93,360
Debt Service:				
Principal Retirement		3,409		3,409
<i>Total Cash Disbursements</i>	<u>349,892</u>	<u>1,672,310</u>	<u>306,031</u>	<u>2,328,233</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>(71,684)</u>	<u>26,543</u>	<u>(52,706)</u>	<u>(97,847)</u>
<b>Other Financing Receipts (Disbursements)</b>				
Sale of Capital Assets			7,100	7,100
Transfers In		3,576		3,576
Transfers Out	(3,576)			(3,576)
Other Financing Uses	(379)			(379)
<i>Total Other Financing Receipts (Disbursements)</i>	<u>(3,955)</u>	<u>3,576</u>	<u>7,100</u>	<u>6,721</u>
<i>Net Change in Fund Cash Balances</i>	<u>(75,639)</u>	<u>30,119</u>	<u>(45,606)</u>	<u>(91,126)</u>
<i>Fund Cash Balances, January 1</i>	<u>423,588</u>	<u>1,045,623</u>	<u>45,606</u>	<u>1,514,817</u>
<i>Fund Cash Balances, December 31</i>	<u>\$347,949</u>	<u>\$1,075,742</u>	<u>\$0</u>	<u>\$1,423,691</u>

*See accompanying notes to the basic financial statements*

**Washington Township**  
*Lucas County*  
*Statement of Additions, Deductions*  
*and Change in Fund Balance (Regulatory Cash Basis)*  
*Fiduciary Fund Type*  
*For the Year Ended December 31, 2024*

	Custodial
	PACE Energy Special
<b>Addition</b>	
Other Amounts Collected for Distribution	1,686
<b>Deduction</b>	
Distributions to Other Governments	1,686
<i>Net Change in Fund Balance</i>	0
<i>Fund Cash Balance, January 1</i>	0
<i>Fund Cash Balance, December 31</i>	\$0
<i>See accompanying notes to the basic financial statements</i>	

**Washington Township**  
*Lucas County*  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2024*

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**Note 1 – Reporting Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of the Washington Township, Lucas County, Ohio (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, police protection, fire protection and emergency medical services.

***Jointly Governed Organization and Public Entity Risk Pool***

The Township participates in a jointly governed organization, the Northwest Ohio Advances Energy Improvement District. Note 11 to the financial statements provides additional information for this organization.

The Township participates in a public entity risk pool, the Ohio Township Association Risk Management Authority (OTARMA). Note 6 to the financial statements provide additional information for this entity.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

**Note 2 – Summary of Significant Accounting Policies**

***Basis of Presentation***

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of additions, deductions and change in fund balance (regulatory cash basis) fiduciary fund type which are all organized on a fund type basis.

***Fund Accounting***

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

***General Fund*** The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

***Special Revenue Funds*** These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

***Special Levy Police Fund*** The Special Levy Police Fund accounts for property tax money restricted to police protection.

***Fire Special Levy Fund*** The Fire Special Levy Fund accounts for property tax money restricted to fire protection.

**Washington Township**  
*Lucas County*  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2024*

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**Capital Project Funds** These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Township had the following significant Capital Project Fund:

**Permanent Improvement Fund** The Permanent Improvement Fund accounts for proceeds from the sale of capital assets.

**Fiduciary Funds** Fiduciary funds include private purpose trust funds, investment trust funds, and custodial funds. Trust funds account for assets held under a trust agreement meeting certain criteria.

Custodial funds are purely custodial in nature and are used to report fiduciary activity that is not required to be reported in a trust fund. The Township's custodial fund accounts for PACE Energy assessments to be remitted to other governments.

***Basis of Accounting***

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C). This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C) permit.

***Budgetary Process***

The Ohio Revised Code requires that each fund (except certain custodial funds) be budgeted annually.

**Appropriations** Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function, or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

**Encumbrances** The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2024 budgetary activity appears in Note 3.

**Washington Township**  
*Lucas County*  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2024*

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***Deposits and Investments***

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

***Capital Assets***

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

***Accumulated Leave***

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

***Nonspendable*** The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact. For regulatory purposes, nonspendable fund balance includes unclaimed monies that are required to be held for five years before they may be utilized by the Township and the nonspendable portion of the corpus in permanent funds.

***Restricted*** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

***Committed*** Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

***Assigned*** Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year end.

***Unassigned*** Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

**Washington Township**  
*Lucas County*  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2024*

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

For regulatory purposes, limited disclosure related to fund balance is included in Note 12.

**Note 3 – Budgetary Activity**

Budgetary activity for the year ending December 31, 2024 follows:

2024 Budgeted vs. Actual Receipts			
Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$258,600	\$278,208	\$19,608
Special Revenue	1,602,314	1,702,429	100,115
Capital Projects	260,425	260,425	
Fiduciary	1,686	1,686	
Total	<u>\$2,123,025</u>	<u>\$2,242,748</u>	<u>\$119,723</u>

2024 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$392,726	\$353,992	\$38,734
Special Revenue	1,850,903	1,740,298	110,605
Capital Projects	306,031	306,031	
Fiduciary	1,686	1,686	
Total	<u>\$2,551,346</u>	<u>\$2,402,007</u>	<u>\$149,339</u>

**Note 4 – Deposits**

To improve cash management, cash received by the Township is pooled. Monies for all fund are maintained in this pool. The Ohio Revised Code prescribes allowable deposits and investments. A summary of the Township's deposit accounts are as follows:

	2024
Demand deposits	\$234,865
Other time deposits (ICS account)	1,188,826
Total deposits	<u>\$1,423,691</u>

The Township does not use a separate payroll clearing account. The expenditures included in the accompanying financial statements reflect net payroll plus all remitted payroll withholdings. At December 31, 2024, the Township is holding no unremitted employee payroll withholdings.

**Washington Township**  
*Lucas County*  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2024*

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***Deposits***

Deposits are insured by the Federal Deposit Insurance Corporation; or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

The Huntington Investment Program works by leveraging a network of participating banks. Deposits are distributed in increments less than the \$250,000 FDIC limit across various institutions in demand deposit accounts without having to open accounts at multiple financial institutions. Monthly statements & interest are consolidated. Withdrawals are unlimited on balances up to \$125 million and limited to six per month for balances in excess of \$125 million. The insured Cash Sweep (ICS) rate is variable and generally changes with movement in Fed Funds.

**Note 5 – Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property and for billing, collecting, and distributing all property taxes on behalf of the Township.

**Note 6 – Risk Management**

The (local entity) is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the (local entity's) policy. The Pool covers the following risks:

- General liability
- Automobile Liability
- Automobile Physical Damage
- Public Officials Liability
- Property and Inland Marine
- Law enforcement liability
- Fidelity and Crime
- Employment Practices Liability
- Cyber Breach and Liability

The Pool reported the following summary of actuarially-measured liabilities and assets available to pay those liabilities as of December 31:

**Washington Township**  
*Lucas County*  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2024*

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2024

Cash and investments	\$ 32,822,076
Actuarial liabilities	\$ 12,568,762

**Note 7 – Defined Benefit Pension Plans**

***Ohio Public Employees Retirement System***

Some Township employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the Township contributed an amount equaling 14 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2024.

***Social Security***

Some Township employees contributed to Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Township contributed an amount equal to 6.2 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2024.

**Note 8 – Postemployment Benefits**

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans. OPERS offers a health reimbursement arrangement (HRA) allowance to benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax-free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

For calendar year 2024, the portion of OPERS employer contributions allocated to health care was 0 percent for members in the traditional pension plan and 2 percent for members in the combined plan. For 2024, the portion of employer contributions OPERS allocated to health care for members in the member-directed plan was 4.0 percent; however, a portion of the health care rate was funded with reserves.

**Note 9 – Debt**

The Township's debt from the 20 year loan #CT35G for the 2005 Point Pleasant Cove Project has been paid to the Ohio Treasurer in full. A total of \$3,409 was paid in calendar year 2024 to fulfill this obligation.



**Washington Township**  
*Lucas County*  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2024*

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**Note 10 – Construction and Contractual Commitments**

The Township entered into a financial agreement with OPWC and contracted with Gerken Paving to complete a road resurfacing project in Fuller Creekside Glens. Completion date was set for October 19th, 2024. As of December 31st, 2024 this project was still not completed.

Estimation cost of this project was set at \$604,500. Per the Agreement, OPWC has granted \$299,832 in OPWC funds for this project. The Township's local share was set at \$304,668.

The contracted price of \$514,944.66 with an additional amount of \$7,250 approved by the Township's Board. As of December 31st, 2024 OPWC paid 4 disbursements totaling \$253,324.97. As of December 31st, 2024 the Township paid 4 invoices totaling \$257,410.85. According to Lucas County Engineer's Office the total value of work completed totaled \$531,911.98 with 4 percent retainage and previous payments.

We are currently waiting on a letter of intent from the contractor for the completion of corrective work needing to be done. Also, Lucas County Engineers Office is currently work on the final draft estimate.

**Note 11 – Jointly Governed Organization**

The Township participates in the Northwest Ohio Advanced Energy Improvement District due to a property owner participating in a Special Energy Improvement Project under Ohio Revised Code Chapter 1710. One Washington Township Trustee is a voting Board Member of this District. Lucas County will assess the homeowner semiannually with the first-half and second-half real property taxes in calendar years 2023 through 2031 in an amount sufficient to pay the costs of the project which is estimated to be \$15,171.30. The Township will receive these levied assessments and in turn pay the invoices received to NWO Advanced Energy Special Improvement District. Accounting for this activity has been set up in a custodial fund. No public funds (township money) is used to pay for the invoices received for this project.

**Note 12 – Fund Balances**

Included in fund balance are amounts the Township cannot spend, including the balance of unclaimed monies, which cannot be spent for five years. Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the balances of these amounts were as follows:

<u>Fund Balances</u>	<u>General</u>	<u>Special Revenue</u>	<u>Total</u>
Nonspendable:			
Unclaimed Monies	\$516		\$516
Outstanding Encumbrances	145	\$67,988	68,133
Total	<u>\$661</u>	<u>\$67,988</u>	<u>\$68,649</u>

**Washington Township**  
*Lucas County*  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2024*

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The fund balance of special revenue funds is either restricted or committed. The fund balance of the capital projects fund is restricted. These restricted and committed amounts in the special revenue funds would include the outstanding encumbrances. In the general fund, outstanding encumbrances are considered assigned.

**Note 13 – Miscellaneous Receipts**

Miscellaneous receipts in the General and Special Revenue funds primarily consisted of refunds and reimbursements.

**Washington Township**  
*Lucas County, Ohio*  
*Combined Statement of Receipts, Disbursements*  
*and Changes in Fund Balances (Regulatory Cash Basis)*  
*All Governmental Fund Types*  
*For the Year Ended December 31, 2023*

	General	Special Revenue	Capital Projects	Combined Total
<b>Cash Receipts</b>				
Property and Other Local Taxes	\$91,128	\$837,700		\$928,828
Charges for Services	18	43,471		43,489
Licenses, Permits and Fees	27,662	1,041		28,703
Fines, Forfeitures and Settlements		171,934		171,934
Intergovernmental	58,773	321,404		380,177
Special Assessments	1,989	18,727		20,716
Earnings on Investments	48,912	9,155		58,067
Miscellaneous	116,852	197,852		314,704
<i>Total Cash Receipts</i>	<u>345,334</u>	<u>1,601,284</u>		<u>1,946,618</u>
<b>Cash Disbursements</b>				
Current:				
General Government	161,206	32,765		193,971
Public Safety	788	1,167,594		1,168,382
Public Works		154,114		154,114
Conservation-Recreation		101,459		101,459
Capital Outlay		199,823		199,823
Debt Service:				
Principal Retirement		21,767		21,767
Interest and Fiscal Charges		365		365
<i>Total Cash Disbursements</i>	<u>161,994</u>	<u>1,677,887</u>		<u>1,839,881</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>183,340</u>	<u>(76,603)</u>		<u>106,737</u>
<b>Other Financing Receipts (Disbursements)</b>				
Sale of Capital Assets			\$25,079	25,079
Transfers In		1,989		1,989
Transfers Out	(1,989)			(1,989)
Other Financing Sources	200	525		725
<i>Total Other Financing Receipts (Disbursements)</i>	<u>(1,789)</u>	<u>2,514</u>	<u>25,079</u>	<u>25,804</u>
<i>Net Change in Fund Cash Balances</i>	181,551	(74,089)	25,079	132,541
<i>Fund Cash Balances, January 1</i>	<u>242,037</u>	<u>1,119,712</u>	<u>20,527</u>	<u>1,382,276</u>
<i>Fund Cash Balances, December 31</i>	<u>\$423,588</u>	<u>\$1,045,623</u>	<u>\$45,606</u>	<u>\$1,514,817</u>

*See accompanying notes to the basic financial statements*

**Washington Township**  
*Lucas County*  
*Statement of Additions, Deductions*  
*and Change in Fund Balance (Regulatory Cash Basis)*  
*Fiduciary Fund Type*  
*For the Year Ended December 31, 2023*

	<u>Custodial</u>
	<u>PACE Energy Special</u>
<b>Addition</b>	
Other Amounts Collected for Distribution	\$1,686
<b>Deduction</b>	
Distributions to Other Governments	<u>1,686</u>
<i>Net Change in Fund Balance</i>	0
<i>Fund Cash Balance, January 1</i>	<u>0</u>
<i>Fund Cash Balance, December 31</i>	<u><u>\$0</u></u>
<i>See accompanying notes to the basic financial statements</i>	

**Washington Township**  
*Lucas County*  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2023*

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**Note 1 – Reporting Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of the Washington Township, Lucas County, Ohio (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, police protection, fire protection and emergency medical services.

***Jointly Governed Organization and Public Entity Risk Pool***

The Township participates in a jointly governed organization, the Northwest Ohio Advances Energy Improvement District. Note 11 to the financial statements provides additional information for this organization.

The Township participates in a public entity risk pool, the Ohio Township Association Risk Management Authority (OTARMA). Note 6 to the financial statements provide additional information for this entity.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

**Note 2 – Summary of Significant Accounting Policies**

***Basis of Presentation***

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of additions, deductions and change in fund balance (regulatory cash basis) fiduciary fund type which are all organized on a fund type basis.

***Fund Accounting***

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

***General Fund*** The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

***Special Revenue Funds*** These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

***Special Levy Police Fund*** The Special Levy Police Fund accounts for property tax money restricted to police protection.

***Fire Special Levy Fund*** The Fire Special Levy Fund accounts for property tax money restricted to fire protection.

**Washington Township**  
*Lucas County*  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2023*

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**Capital Project Funds** These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Township had the following significant Capital Project Fund:

**Permanent Improvement Fund** The Permanent Improvement Fund accounts for proceeds from the sale of capital assets.

**Fiduciary Funds** Fiduciary funds include private purpose trust funds, investment trust funds, and custodial funds. Trust funds account for assets held under a trust agreement meeting certain criteria.

Custodial funds are purely custodial in nature and are used to report fiduciary activity that is not required to be reported in a trust fund. The Township's custodial fund accounts for PACE Energy assessments to be remitted to other governments.

***Basis of Accounting***

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C). This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C) permit.

***Budgetary Process***

The Ohio Revised Code requires that each fund (except certain custodial funds) be budgeted annually.

**Appropriations** Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

**Encumbrances** The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2023 budgetary activity appears in Note 3.

**Washington Township**  
*Lucas County*  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2023*

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***Deposits and Investments***

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

Investment in STAR Ohio is measured at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

***Capital Assets***

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

***Accumulated Leave***

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

***Nonspendable*** The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact. For regulatory purposes, nonspendable fund balance includes unclaimed monies that are required to be held for five years before they may be utilized by the Township and the nonspendable portion of the corpus in permanent funds.

***Restricted*** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

***Committed*** Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

***Assigned*** Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year end.

***Unassigned*** Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

**Washington Township**  
*Lucas County*  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2023*

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

For regulatory purposes, limited disclosure related to fund balance is included in Note 12.

**Note 3 – Budgetary Activity**

Budgetary activity for the year ending December 31, 2023 follows:

2023 Budgeted vs. Actual Receipts			
Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$177,300	\$345,534	\$168,234
Special Revenue	1,391,810	1,603,798	211,988
Capital Projects		25,079	25,079
Fiduciary	1,686	1,686	
Total	<u>\$1,570,796</u>	<u>\$1,976,097</u>	<u>\$405,301</u>

2023 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$182,986	\$165,076	\$17,910
Special Revenue	1,803,099	1,693,478	109,621
Fiduciary	1,686	1,686	
Total	<u>\$1,987,771</u>	<u>\$1,860,240</u>	<u>\$127,531</u>

**Note 4 – Deposits and Investments**

To improve cash management, cash received by the Township is pooled. Monies for all fund are maintained in this pool. The Ohio Revised Code prescribes allowable deposits and investments. A summary of the Township's deposit and investment accounts are as follows:

	2023
Demand deposits	\$54,476
GIDP Government Insured Deposit Program	1,222,268
Total deposits	<u>1,276,744</u>
STAR Ohio	238,073
Total carrying amount of deposits and investments held in the Pool	<u>\$1,514,817</u>



**Washington Township**  
*Lucas County*  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2023*

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The Township does not use a separate payroll clearing account. The expenditures included in the accompanying financial statements reflect net payroll plus all remitted payroll withholdings. At December 31, 2023, the Township is holding no unremitted employee payroll withholdings.

***Deposits***

Deposits are insured by the Federal Deposit Insurance Corporation; or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

GIDP is FDIC insured. GIDP enables participants to fully insure cash balances up to \$25 million per tax ID through a network of carefully selected FDIC-insured banks via a single, convenient account. GIDP offers attractive yields with no market or credit risk, and penalty-free withdrawals every business day.

***Investments***

Investments in STAR Ohio are not evidenced by securities that exist in physical or book-entry form.

**Note 5 – Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property and for billing, collecting, and distributing all property taxes on behalf of the Township.

**Note 6 – Risk Management**

The Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the (local entity's) policy. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

**Washington Township**  
*Lucas County*  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2023*

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The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

	<u>2023</u>
Cash and investments	\$ 33,494,457
Actuarial liabilities	\$ 10,885,549

**Note 7 – Defined Benefit Pension Plans**

***Ohio Public Employees Retirement System***

Some Township employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the Township contributed an amount equaling 14 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2023.

***Social Security***

Some Township employees contributed to Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Township contributed an amount equal to 6.2 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2023.

**Note 8 – Postemployment Benefits**

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans. OPERS offers a health reimbursement arrangement (HRA) allowance to benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax-free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

For calendar year 2023, the portion of OPERS employer contributions allocated to health care was 0 percent for members in the traditional pension plan and 2 percent for members in the combined plan. For 2023, the portion of employer contributions OPERS allocated to health care for members in the member-directed plan was 4.0 percent; however, a portion of the health care rate was funded with reserves.

**Washington Township**  
*Lucas County*  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2023*

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**Note 9 – Debt**

Debt outstanding at December 31, 2023, was as follows:

	<u>Principal</u>	<u>Interest Rate</u>
2005 Point Pleasant Cove OPWC Loan	\$3,409	0%

The 2005 Point Pleasant OPWC loan relates to a road project at Point Pleasant Cove. The OPWC approved a \$68,172 interest free loan to be paid in semiannual installments for 20 years. The Township disbursed \$3,409 for the year ending December 31, 2023.

***Lease-Purchase Agreement***

The Township entered into a Lease-Purchase agreement for Fire Department turnout gear on November 5, 2020. The total cost of the turnout gear was \$72,437. Principal and interest payments will be made in monthly installments for three years. The Township disbursed \$18,723 in principal and interest for the year ending December 31, 2023. At December 31, 2023 the entire amortization payment schedule has been paid and this agreement has been completed.

***Amortization***

Amortization of the above debt, including interest, is scheduled as follows:

Year Ending	Point Pleasant Cove OPWC
<u>December 31:</u>	<u>Loan</u>
2024	\$3,409

**Note 10 – Construction and Contractual Commitments**

The Township agreed by resolution to enter into a commitment with Lucas County Engineer's Office for road construction for Fuller's Creekside Glens Plat 1 Resurfacing Project. The project will begin in 2024 and is projected to end in 2025. The Lucas County Engineer's Office applied for financial assistance with Ohio Public Works Commission on the Township's behalf. The Township's total commitment towards the local share of this project is \$304,668.

**Washington Township**  
*Lucas County*  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2023*

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**Note 11 – Jointly Governed Organization**

The Township participates in the Northwest Ohio Advanced Energy Improvement District due to a property owner participating in a Special Energy Improvement Projects under Ohio Revised Code Chapter 1710. One Washington Township Trustee is a voting Board Member of this District. Lucas County will assess the homeowner semiannually with the first-half and second-half real property taxes in calendar years 2023 through 2031 in an amount sufficient to pay the costs of the project which is estimated to be \$15,171.30. The Township will receive these levied assessments and in turn pay the invoices received to NWO Advanced Energy Special Improvement District. Accounting for this activity has been set up in a custodial fund. No public funds (township money) is used to pay for the invoices received for this project.

**Note 12 – Fund Balances**

Included in fund balance are amounts the Township cannot spend, including the balance of unclaimed monies, which cannot be spent for five years. Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the balances of these amounts were as follows:

<u>Fund Balances</u>	<u>General</u>	<u>Special Revenue</u>	<u>Total</u>
Nonspendable:			
Unclaimed Monies	\$516		\$516
Outstanding Encumbrances	<u>1,093</u>	<u>\$15,591</u>	<u>16,684</u>
Total	<u>\$1,609</u>	<u>\$15,591</u>	<u>\$17,200</u>

The fund balance of special revenue funds is either restricted or committed. The fund balance of the capital projects fund is restricted. These restricted and committed amounts in the special revenue funds would include the outstanding encumbrances. In the general fund, outstanding encumbrances are considered assigned.

**Note 13 – Miscellaneous Receipts**

Miscellaneous receipts in the General and Special Revenue funds primarily consisted of refunds and reimbursements.

# OHIO AUDITOR OF STATE KEITH FABER



65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Washington Township  
Lucas County  
2469 Shoreland Avenue  
Toledo, Ohio 43611

To the Board of Trustees:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the cash balances, receipts, and disbursements for each governmental fund type and the fiduciary fund type combined total as of and for the years ended December 31, 2024 and 2023 and the related notes to the financial statements of Washington Township, Lucas County, Ohio (the Township) and have issued our report thereon dated December 10, 2025, wherein we noted the Township followed financial reporting provisions Ohio Rev. Code §117.38 and Ohio Admin. Code 117-2-03(C) permit.

### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the Township's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, we do not express an opinion on the effectiveness of the Township's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Township's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Township's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

December 10, 2025



**TRUSTEES:** Jerry Mayfield 419-729-1167  
Don Barto, Sr. 517-581-6871  
Mark Schuster 419-466-9884

**FISCAL OFFICER:** Michele Nowakowski 419.410.8304

2469 Shoreland Avenue, Toledo, OH 43611, 419.726.6621, Fax 419.727.9833 <http://www.washington-twp.com>

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
DECEMBER 31, 2024 AND 2023**

<b>Finding Number</b>	<b>Finding Summary</b>	<b>Status</b>	<b>Additional Information</b>
2022-001	Finding was first issued in the 2014-2013 audit. Material weakness due to errors in financial reporting.	Fully corrected.	
2022-002	Noncompliance and material weakness with Ohio Rev. Code § 5705.10(F) due to incorrectly recording the sale of assets.	Fully corrected.	

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# OHIO AUDITOR OF STATE KEITH FABER



**WASHINGTON TOWNSHIP**

**LUCAS COUNTY**

## **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 12/30/2025**

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)